

NEVADA DIVISION OF ENVIRONMENTAL PROTECTION

Draft

FACT SHEET (pursuant to NAC 445A.236)

- I. **Permittee Name:** Clark County Water Reclamation District
5857 E. Flamingo Road
Las Vegas, NV 89122
- II. **Permit Number:** NV0021261 – Renewal
- III. **Location:** 5857 E. Flamingo Road
Las Vegas, NV 89122
Outfall 002
and
4300 S. Hollywood Blvd.
Las Vegas, NV 89122
Outfall 001
- IV. **General:** The Permittee has applied for a National Pollutant Discharge Elimination System (NPDES) permit renewal to extend the authorization to discharge to the Las Vegas Wash.

The discharge is from a 150 million gallons per day (MGD) tertiary wastewater treatment facility located at 5857 E. Flamingo Road, Las Vegas NV 89122. Treatment at the plant consists of preliminary treatment, primary sedimentation, advanced activated sludge, secondary clarification, filtration and ultraviolet disinfection. The facility utilizes Biological Nutrient Removal (BNR) in the activated sludge process. This process provides for significant phosphorus removal, as well as conversion of ammonia to nitrates (nitrification) and partial removal of nitrogen (denitrification). Supplemental phosphorus removal can also be achieved by chemical coagulation prior to filtration. Filtration is accomplished at two separate facilities and discharged through separate outfalls, Outfall 001 – AWT, Advanced Wastewater Treatment Plant and Outfall 002 – Central Plant. Filtered effluent is disinfected by ultraviolet light disinfection, and discharged to the Las Vegas Wash. A portion of the treated effluent flow is disinfected with sodium hypochlorite and distributed for reuse. Solids removed from sedimentation and activated sludge processes are thickened and dewatered for final disposal in a landfill.

This permit includes a 40 MGD expansion the existing 110 MGD for a total flow of 150 MGD. The expansion includes primary treatment, an activated sludge BNR process, solids dewatering, and additional capacity for filtration and ultraviolet disinfection.

The majority of the flow into the plant is from domestic wastewater. There is a small percentage of flow from industry in the service area and there is a pretreatment program which regularly samples the effluent from the industrial dischargers. The pretreatment program is authorized through the United States Environmental Protection Agency (USEPA).

The existing permit was issued on July 20, 2001, and expires on July 20, 2006. Since the permit effective date, the plant has consistently been in compliance with the permit. The proposed permit is based on a

completed permit application submitted by the Permittee, plant monitoring data, ambient water quality data and a request for a mixing zone.

V. Discharge Characteristics : Discharges from both outfalls have the following characteristics:

<u>Parameter</u>	<u>Long-Term Average, 2005</u>
Flow	96 MGD
Uninhibited BOD ₅	<2 mg/L
pH	6.9 SU
Chlorine Residual	<0.1 mg/L
Total Dissolved Solids	1285 mg/L
TSS	<5 mg/L
Ammonia as N	<0.08 mg/L
Nitrate as N	14 mg/L
Total Kjeldahl Nitrogen	<1 mg/L
Phosphorus as P	0.08 mg/L
Orthophosphorus as P	0.03 mg/L
Dissolved Oxygen	5.7 mg/L
Fecal Coliforms	3 MPN/100 ml

VI. Receiving Water: The receiving water for Outfalls 001 and 002 is the Las Vegas Wash. The standards applicable to the Las Vegas Wash are attached to this fact sheet as Attachment A. Pursuant to NAC 445A.198, the designated beneficial uses for the appropriate reach of Las Vegas Wash are:

- Irrigation
- Watering of livestock
- Recreation not involving contact with the water
- Maintenance of a freshwater marsh
- Propagation of wildlife
- Propagation of aquatic life, excluding fish. This does not preclude the establishment of a fishery.

This reach of the Las Vegas Wash also has an established goal of the propagation of aquatic life, including, without limitation, fish by the next triennial review. This goal may need re-evaluation in the near future with the construction of the grade control structures in the Las Vegas Wash.

Las Vegas Wash has been included on the 303(d) list because of suspended solids and iron. The exceedances identified were not attributed to the Permittee or other publicly owned treatment works in Southern Nevada, but instead were attributable to erosion resulting from high velocity streamflows produced by steep gradients and from loose unconsolidated soils. Several erosion-control structures have been installed in the affected area, and additional structures are planned, along with streambank protection, revegetation, and other control measures. The suspended solids has been de-listed and the iron is being reviewed for de-listing.

VII. Summary of Changes From Previous Permit:

The main changes from the previous permit are:

Item	Change
Ambient Water Quality Monitoring	Replace 2 fixed-location monitoring stations in Las Vegas Wash and 5 fixed-location monitoring stations in Lake Mead with annual plan in which Permittee proposes and the Division approves locations of at minimum 3 stations in Las Vegas Wash and 5 in Lake Mead. Revision improves flexibility of monitoring program so that stations at locations no longer considered necessary can be moved to locations of that provide representative data.

VIII. Proposed Effluent Limitations: The Permittee is required to meet the following permit limits. Note: The load limits are calculated using the 30 day average flow and the permit limit expressed as a concentration. If higher flows are allowed in future permits, the load limits will increase accordingly.

TABLE I.1 (Outfall 001 and 002)

<u>PARAMETERS</u>	<u>EFFLUENT DISCHARGE LIMITATIONS or REPORTING REQUIREMENTS³</u>			<u>MONITORING REQUIREMENTS</u>		
	30 Day Average ²	7 Day Average ²	30-Day Average (lb/day)	Sample Location	Measurement Frequency	Sample Type ⁽³⁾
Flow – 001 & 002	150 MGD ⁴	Monitor and Report: MGD	NA	INF, 001, 002	Continuous	Flow meter
BOD₅ (uninhibited)	30 mg/L	45 mg/L	37,530	001, 002	Daily	Composite
	Monitor and Report	Monitor and Report	NA	INF		
Total Suspended Solids	30 mg/L	45 mg/L	37,530	001, 002	Daily	Composite

<u>PARAMETERS</u>	<u>EFFLUENT DISCHARGE LIMITATIONS or REPORTING REQUIREMENTS³</u>			<u>MONITORING REQUIREMENTS</u>		
	30 Day Average²	7 Day Average²	30-Day Average (lb/day)	Sample Location	Measurement Frequency	Sample Type ⁽³⁾
	Monitor and Report	Monitor and Report	NA	INF		
BOD₅ (uninhibited) &TSS	The Permittee shall demonstrate that the 30 day average percentage removal rate is at least 85%.			NA	Monthly	Calculate
PH	Minimum 6.0 and maximum 9.0 SU, except as allowed in Parts I.A.3 and I.A.19.		NA	001, 002	Daily	Discrete
Fecal Coliform¹	Log mean 200 cfu or mpn/100ml	See footnote 1	NA	001, 002	Daily	Discrete
Total Residual Chlorine	NA	0.1 mg/L- except as allowed in Part I.A.19.	NA	001, 002	Daily	Discrete
Total Phosphorus as P: mg/L	See Part I.A.2			001, 002	Daily	Composite
Total Ammonia as N: mg/L	See Part I.A.2			001, 002	Daily	Composite
Total Inorganic Nitrogen as N: mg/L	See Part I.A.3			001, 002	Weekly	Composite
Total Dissolved Solids: mg/L	See Part I.A.4			001, 002	Weekly	Composite
Priority Pollutants	Monitor and Report, See Attachment A			001, 002	Per Part I.A.18.d.	Discrete or Composite
WET testing	See Part I.A.17.			001, 002	Monthly	Composite

<u>PARAMETERS</u>	<u>EFFLUENT DISCHARGE LIMITATIONS or REPORTING REQUIREMENTS³</u>			<u>MONITORING REQUIREMENTS</u>		
	30 Day Average ²	7 Day Average ²	30-Day Average (lb/day)	Sample Location	Measurement Frequency	Sample Type ⁽³⁾
Receiving Water	Monitor and Report			See Part I.A.21	See Part I.A.21	Discrete
Temperature	Monitor and Report		NA	001, 002	Weekly	Discrete
Dissolved Oxygen: mg/L	Monitor and Report		NA	001, 002	Weekly	Discrete
Orthophosphorus as P: mg/L	Monitor and Report			001, 002	Daily	Composite
Nitrate + Nitrite as N: mg/L	Monitor and Report			001, 002	Weekly	Composite
Total Kjeldahl Nitrogen as N: mg/L	Monitor and Report			001, 002	Weekly	Composite

1. The discharge shall not exceed a log mean of 200 cfu or mpn per 100 ml over a 30 day period nor may more than 10 percent of the total samples taken exceed 400 cfu or mpn per 100 ml.
2. For monitor and report parameters, the Permittee shall report the maximum value, consistent with the measurement frequency, instead of the 7 day average.
3. Composite samples may be either physical or mathematical composites.
4. The 150 MGD limit applies to the sum of the Permittee's discharges through Outfalls 001, and 002.

Attachment A This attachment to the permit is the list of Priority Pollutants which are required to be sampled under the pretreatment permit requirements.

IX. Proposed Technology Based Effluent Limitations: Federal regulations at 40 CFR section 133 require publicly owned treatment works to achieve specified limits in discharged BOD, suspended solids, and pH. The permit includes these limits.

X. Proposed Water Quality-Based Effluent Limitations: The Nevada water quality standards require that point source discharges not cause a violation of any applicable water quality standards in the receiving water nor interfere with the attainment or maintenance of beneficial uses. The following requirements are included in the permit to ensure that the discharge does not cause water quality standards violations. In addition, the permit requires monitoring and reporting of constituents which

are present in the discharge and the subject of ambient water quality standards.

Total Dissolved Solids. The permit includes the goal of not more than a 400 mg/l increase in Total Dissolved Solids (TDS) over the drinking water supply, a goal established by the Colorado River Salinity Forum. The Permittee has implemented the salinity public education required by the permit. This activity is a continuing requirement of the proposed permit.

Phosphorus and Ammonia. Total Maximum Daily Loads (TMDLs) were developed for Total Ammonia as N and Phosphorus as P in 1989. The Permittee has been allocated a Waste Load for Total Ammonia as N and Total Phosphorus as P. This permit includes language which allows waste load allocation trading between the City of Las Vegas, Clark County Water Reclamation District, and City of Henderson (hereinafter Dischargers). The WLA applies to the combined loading from all outfalls. This permit condition constitutes a cooperative agreement between the Dischargers to allow discharge flexibility. Each facility has an **Individual Waste Load Allocation (IWLA)** and there is a **Sum of Waste Load Allocations (Σ WLA)** defined below for the three facilities. The Permittee shall be considered in compliance if either:

- i. The Permittee does not exceed the **IWLA** listed below or the **IWLA** in effect due to transfers,
- or
- ii. The **Sum of the Waste Load Allocations (Σ WLA)** listed below is not exceeded.

Waste Load Allocation Table

Constituent	City of Las Vegas IWLA	Clark County Sanitation District IWLA	City of Henderson IWLA	Σ WLA
Total Phosphorus as P	123 lb/day	173 lb/day	38 lb/day	334 lb/day, Note: This WLA only applies March 1 - October 31; no limit applies the rest of the year. Non-point source load is 100 lb/day.
Total Ammonia as N	358 lb/day	502lb/day	110 lb/day	970 lb/day, Note: This WLA only applies April 1 - September 30; no limit applies the rest of the year. No non-point source load.

Fecal Coliform. Water quality standards for Las Vegas Wash specify fecal coliform requirements to be imposed on discharges into the wash. Water quality standards for Lake Mead include fecal coliform standards. These standards have been imposed as effluent limits on discharges into the Wash and Lake Mead.

Total Residual Chlorine. Water quality standards for Las Vegas Wash prohibit the discharge of toxic

substances in toxic amounts. The Permittee dechlorinates the effluent to remove free chlorine. An excess of the dechlorinating agent is used to ensure that no free chlorine remains. The effluent limit of 0.1 mg/l Total Residual Chlorine is included in the permit as an indicator that no free chlorine is present in the effluent.

Acute WET Testing. Acute whole effluent toxicity requirement have been imposed to prevent discharges of toxic substances in toxic amounts.

XI. Special Conditions: In addition to the technology based effluent limitations and the water quality based effluent limitations, the permit includes standard conditions required by 40 CFR section 122.41, including requirements on duty to comply, duty to reapply, need to halt or reduce activity not a defense, duty to mitigate, proper operation and maintenance, permit actions, property rights, duty to provide information, inspection and entry, monitoring and records, signatory requirement, reporting requirements (including planned change, anticipated noncompliance, transfers, monitoring reports, compliance schedules, 24 hour reporting, and other non-compliance), bypass requirements, and upset requirements. In addition, the permit includes the following special conditions.

Total inorganic nitrogen and pH. The Permittee is required to coordinate with the City of Las Vegas and the City of Henderson to determine whether Las Vegas Wash complies with its RMHQ criterion for total inorganic nitrogen, and for its beneficial use standard for pH. If the Permittee and other dischargers determine that the wash has exceeded these criteria, they must consider whether reasonable changes would result in compliance, and report to the Division.

Chronic WET Testing. The Permittee previously conducted a chronic whole effluent toxicity testing study and determined that there was no chronic whole effluent toxicity present in the effluent. The permit requires additional chronic WET testing to ensure that chronic toxicity does not appear.

Cadmium, copper, hexavalent chromium, molybdenum, selenium, silver, sulfide. The Permittee previous conducted studies to ascertain whether hardness levels above 400 mg/l provided additional protection against toxicity, and determined that Las Vegas Wash water, which contains 800 mg/l of hardness, had a protective effect. The permit requires annual data review to determine whether additional aquatic studies or other investigations are needed.

Biosolids. The permit includes requirements on the disposal or reuse of biosolids. No changes are proposed from existing requirements.

Pretreatment. The permit includes requirements for a pretreatment program, which the Permittee has established. No changes are proposed from existing requirements.

Miscellaneous. The permit includes miscellaneous requirements for odors, fencing, fees, operator qualifications, etc. No changes are proposed from existing requirements.

Effluent Monitoring. The permit includes extensive effluent monitoring requirements for all substances subject to effluent limitations or included in ambient water quality standards.

Ambient Water Quality Monitoring. The existing permit specifies locations and monitoring intervals for ambient water quality monitoring. The proposed permit would revise the provision by requiring the Permittee to submit a proposed monitoring plan annually, consistent with minimum requirements imposed by the permit. In the plan, the Permittee would identify locations and sampling schedules. The minimum permit requirements provide for monitoring at least as intensive as in the existing permit. The revisions allow for greater flexibility, including the moving of existing stations to areas of current interest, and the addition and deletion of stations to provide monitoring for specific issues and for limited times.

XII. Reasonable Potential Analysis and Antidegradation Review. EPA regulations require that “Limitations must control all pollutants or pollutant parameters (either conventional, non-conventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality.” (40 CFR § 122.44(d)(1)(i).) Before issuance of the permit in 2001, a detailed reasonable potential analysis was conducted on the potential for wastewater discharges from the City of Henderson, City of Las Vegas, and Clark County Water Reclamation District to cause or contribute to excursions above water quality standards. The conclusion from that analysis was that there was no reasonable potential, and no numeric effluent limits were imposed. Since that permit was issued, the Permittee, in coordination with the other Dischargers, have conducted aquatic life studies demonstrating that Las Vegas Wash, which has hardness concentrations of 800 mg/l, provides a protective effect beyond the protective effect associated with 400 mg/l of hardness, and that it is appropriate to use the concentrations of 800 mg/l in calculating hardness-based water quality criteria. The discharges are unlikely to exceed the ambient water quality metals criteria, and there is no reasonable potential for Las Vegas Wash.

In Nevada, antidegradation review is conducted through the criteria known as Requirements to Maintain Higher Quality (RMHQ). RMHQ criteria were reviewed and applied to this permit, and none of the discharges can reasonably be expected to exceed any RMHQ criterion.

XIII. Flow: 150 MGD

XIV. Quantities: At the 30 day average flow allowed by this permit, the discharge will consist of the following loadings:

	Outfalls 001 and 002
BOD₅	37,530 lb/day
Total Suspended Solids	37,530 lb/day

XV. Discharges From Future Outfalls

As part of its application, the Permittee has submitted a request for a mixing zone and information on proposed discharges from future outfall 003 to lower Las Vegas Wash and from future outfall 004 to Lake Mead. These discharges will require the construction of a pipeline from the Permittee’s plant along Las

Vegas Wash to Lake Mead. This proposed pipeline will require approval of federal agencies, and is currently undergoing environmental review through the preparation of an environmental impact statement. The Division is holding the request for a mixing zone and the application for additional outfalls in abeyance at this time, pending a written request from the Permittee to proceed. When it receives a written request to proceed, the Division will prepare a major modification of the permit, which will be subject to public review and comment. No additional application will be required from the Permittee.

XVI. Procedures for Public Comment

The Notice of the Division's intent to reissue a permit authorizing the facility to discharge to surface waters of the State of Nevada subject to the conditions contained within the permit, is being sent to the **Las Vegas Review Journal** for publication. The notice is being mailed to interested persons on our mailing list. Anyone wishing to comment on the proposed permit can do so in writing until 5:00 P.M. March 7, 2003, a period of 30 days following the date of the public notice. The comment period can be extended at the discretion of the Administrator.

A public hearing on the proposed determination can be requested by the applicant, any affected State, any affected interstate agency, the Regional Administrator of EPA Region IX or any interested agency, person or group of persons. The request must be filed within the comment period and must indicate the interest of the person filing the request and the reasons why a hearing is warranted. Any public hearing determined by the Administrator to be held must be conducted in the geographical area of the proposed discharge or any other area the Administrator determined to be appropriate. All public hearings must be conducted to accordance with NAC 445A.238.

The final determination of the Administrator may be appealed to the State Environmental Commission pursuant to NRS 445A.650.

XVII. Proposed Determination

The Division has made the tentative determination to re-issue the proposed 5-year permit.

Prepared by: Alan Tinney
_____, 2006